13 NEUTRALITY, RACE, AND WARS OF EXTERMINATION

Native Americans in the Aftermath of the American Revolution

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Enlightenment-era judges of the Academy of Lyon. a more secular perspective.3 But these concerns were of scant interest to the significant shift in just war thinking away from the holy-war paradigm toward rights of "barbarians" under the law of nations. These arguments marked a Europeans to wage just war on religious grounds, and articulated the sovereign de Soto lamented the massacres of indigenous populations, denied the right of Spanish thinkers such as Francisco de Vitoria, Francisco Suárez, and Domingo lutionized how Europeans thought about jus ad bellum, or when to go to war.2 war and indigenous rights resulting from the Spanish conquest arguably revo-Regarding the former, the famous inquiry in the sixteenth century about just New World with the (perceived) benefits of the recent American Revolution. intellectuals to weigh the calamities resulting from the Spanish conquest of the in just war terms, the questions implicitly asked Enlightenment-era European If it produced evils, what are the ways to remedy them?" While not framed If good came of it, what are the ways in which to conserve and increase them? competition asking European intellectuals to consider the following questions: "Was the discovery of the Americas injurious or useful to the human species? In 1780 the Academy of Science, Letters, and Arts of Lyon sponsored an essay

What is peculiar about this intellectual competition, sponsored by the Abbé Raynal, was that no winner was declared (for the responses were deemed too unworthy because they tended to focus too much on the calamities of the Spanish conquest). But a summary of the "right" answer was printed some years later as the Coup d'Oeil sur les quatre concours qui ont eu lieu en l'Académie des Science Belles-Lettres et Arts de Lyon pour le prix offert par M. l'Abbé Raynal sur la découverte de l'Amérique. In this summary, the massacre of native populations by Spanish conquistadors was duly criticized—these were not just wars against barbarians, but rather massacres committed by religious zealots and glory hunters. Yet there

was something to be valorized: the American Revolution. This was presumably a just war that set the stage for the inevitable spread of democracy in the New World in the post bellum era:

Those who will know how to take advantage of this great example shall never forget what they owe to America, where the standard of liberty was laid out for the entire universe; and when one asks them what the discovery of this continent produced, they will respond that it was very cruel in the beginning and that during several centuries, it compensated great evils with only weak advantages, but having softened, humanized, and enlightened the nations by happy experiences that one could not do elsewhere, [America] showed to all the true path to liberty, and that civil liberty, preferable to savage liberty, has grown deep roots in North America and has extended its branches to Europe, and will come to cover little by little all the parts of the world.⁴

one in which democracy and coexistence with the "savages" of the New World ation after—there is a sense that the American Revolution heralds a new era Revolution and later in Alexis de Tocqueville's works while traveling a genermindset—a similar stance is seen in Thomas Jefferson's writings just before the will be civilized and free when they want to be so; all the rest are incapable or to see it. All those who are not enchained by the passions or besotted by vice tion towards which our clearing of the land and the progress of our colonies is unworthy of being so."6 To the extent that this conclusion captures the Western wars: "The route that all peoples should follow is too well marked for them not pointing."5 The answer is troubling as it highlights a future of inevitable "just" the homeland of their ancestors only by destroying them? That is the direcalready tasting the first fruits, one essential element is lacking; whether the proximate and universal regeneration for which we hope and of which we are triumph of American democracy, the anonymous author writes that "with the But there is something troubling implied in this adulation. Speaking of the Indians can participate? Will we finish by repopulating their native lands and

The question of whether the Revolution was a just war or not is, of course, much debated. What is interesting about the Coup d'Oeil is that it foretells of a postwar world in which American democracy, once established, sets a bellicose stance toward the "savages." The jus post bellum phase of the American Revolution came, indeed, to be defined by something of a moral imperative: the spread of democracy entails the extermination of native tribes via just war.

The Coup d'Oeil is not just a curious moment in intellectual history, but

rather a philosophical watershed that reflects a broader trend about how the American Revolution's jus post bellum phase would be perceived from an Enlightenment perspective. The document's conclusions reflect a shifting understanding regarding just war against so-called barbarians implicit in one of the era's leading just war thinkers, Emer de Vattel, as well as new ideas about the link between just war, sovereignty, and the spread of democracy. Whatever agreements of neutrality or coexistence might have existed before or even during the early stages of the Revolutionary War, these became unsustainable once the Americans emerged victorious. This begs the following questions: Why did a policy of American Indian neutrality before and during the early phases of the war become impossible in the post bellum phase? And why did a policy of wars of extermination waged by the Americans against American Indian tribes emerge?

To answer these questions requires exploring the tensions between the principle of neutrality, the birth of democracy by "just war," and the racialization of American-"savage" relations in the jus post bellum phase of the Revolution. While many tribes attempted to remain neutral during the Revolutionary War, this turned out to be a doomed strategy that had dramatic effects in the postwar era. The tensions of neutrality found in Vattel's work The Law of Nations (1758), which was a hugely influential text on just war in the Enlightenment that held patchy influence in colonial North America (mostly among elites), combined with the perceived necessities of sovereign responsibility from the victorious American perspective and the desperate attempts by American Indians to preserve their independence in a world of democratic settler expansion, arguably influenced post bellum realities. This post bellum context tapped into troubling, underlyingly racial caveats inherent in Vattel's just war thinking that, from the American perspective, arguably could have justified wars of extermination against the Native tribes.

This conclusion raises serious concerns about the relationship between the American Revolution and the legacy of just war thinking, particularly just post bellum. "Rehabilitation," among the most accepted contemporary notions of justice after war, did not apply in the eighteenth century. Rather, just post bellum was couched in terms of punishment and retribution (a view most contemporary just war scholars argue against), which is expressed clearly in Vattel's work. That being said, in the case of American Indians, there was an important caveat. Again, Vattel provides the theoretical insight: while a just peace could be sought with the "civilized," it might not be possible with some "savages," against whom wars of extermination could be waged under certain circumstances. Vattel did not mention New World peoples specifically, however; read in the context of the post bellum American Revolution, his ideas could have intimated something

along the lines of the following: while peace was made with the British, with the cession of certain lands as part of a just retribution, wars of extermination could, under certain conditions, be justifiable against the Native tribes inhabiting these lands if they did not accept the terms of the peace. Thus did European norms of *jus post bellum* blend with racially infused ideals in the wake of the American Revolution to devastating and morally problematic effect.

Relations with American Indians before and during the American Revolution

The Treaty of Paris of 1783, negotiated between the United States and Great Britain, ended the Revolutionary War. Of significant import is that these negotiations did not include the American Indian tribes that had aligned with the British and that the British ceded territory—what is sometimes referred to as the "Old Northwest," the frontier lands that stretched from the Appalachian and Allegheny Mountains to the Mississippi River—to the fledgling United States.

From the perspective of many Native tribes, these lands were not Great Britain's to give, meaning the United States had no right to expand settlements into these territories. From the U.S. perspective, the land was obtained by right of conquest; Native tribes, because they had sided with the vanquished, were subject to the conditions of the peace treaty that ended the war. The post bellum era thus began with the seeds of conflict already planted. To understand how this would lead to wars of extermination requires taking a closer look at how the affected tribes came to side with the British. Doing so reveals a connection between the dilemmas of neutrality and the post bellum tensions poised to crupt into conflict.

The political geography of North America during the century prior to the Revolution was extremely complex. Various European imperial powers (Great Britain, France, and Spain) had laid claim to large swaths of land and had fought multiple wars. Individual Native tribes positioned themselves within these imperial disputes, playing a complicated game of diplomacy that involved neutrality and alliances, negotiations and war. They often also had their own intertribal rivalries, though there were also times of punctuated pan–American Indian alliances. Wars were fought, treaties were signed, and the game of diplomacy was renewed.

The Iroquois are a case in point. Following the peace settlement of 1701, the Iroquois began a policy of general neutrality with the French and British. This was broken on several occasions, including Queen Anne's War (1702–13), King

dilemmas of the eighteenth-century notion of neutrality and the consequences and French].....[I]f the Five Nations would now observe an exact neutrality, the Iroquois believed it was prudent to "keep the balance betwixt [the English however, changed the rules of the diplomatic game. The reason is found in the they would be courted and feared by both sides."11 The American Revolution, engage in full-out war, one that maintained some sense of Vatellian sovereignty be feared than the whole of New England." According to one British official, that tribe if we can possibly help it, and the five Iroquois villages are more to to be in their own interests.9 Such political maneuvering worked insofar as the (as described in chapter 3 above). To quote one French governor near the end of Iroquois remained a respected power that neither Britain nor France wanted to politically deft and militarily strong tribes such as the Iroquois were able to act shifted, a return to the policy of neutrality remained an option. While American Queen Anne's War: "It is a matter of importance to us... not to be at war with like sovereign entities, making decisions and pursuing actions they perceived land and the peoples who lived on it by way of the Treaty of Utrecht (1713) Indian sovereignty was not fully conceived—the British claimed dominion over the other. But after hostilities ceased, even if the power dynamics had slightly federacy, or constituent members of it, broke neutrality to align with one side or in the context of feuding imperial rivalries. Indeed, at times, the Iroquois Con-This was a sage foreign policy, but it was a potentially treacherous path to follow autonomy by not siding permanently with one colonial power over the other. resorted because they believed it was in their best interest to preserve their George's War (1744-48), and the French and Indian War (1754-63), but always

carries with it significant consequences. 13 in the contest, but remain common friends to both parties, without favouring fect impartiality, then this leads to what he calls "fraudulent neutrality," which the arms of the one to the prejudice of the other." If a nation does not show perdefinition: "Neutral nations are those who, in time of war, do not take any part chapter to the "obligations and rights flowing from neutrality." He offers a clear tel himself was keenly aware. In Book III ("Of War") Vattel devotes an entire difficult to implement. The same could be said of neutrality, a reality that Vataccepted the restraining jus in bello mechanisms found in the works of Vattel lier in chapter 10, T. Cole Jones describes that while leadership on both sides American leaders in North America, including George Washington. 12 Eartime was Vattel's Law of Nations. The book arguably influenced British and (and others), the nature of warfare in colonial North America often made these Among the most influential European texts on war and neutrality at the

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adjacent lands. A close reading of Vattel illuminates the tensions of neutrality groups pursued different foreign polices with regard to other Indian friends and ans versed in eighteenth-century laws of war. was, however, a tricky game when European colonial powers were at war in overlapping, and changing foreign policies."15 Pursuing tribal-centric interests intertribal rivalries, turning North America into a kaleidoscope of competing, enemies.... International and inter-colonial rivalries added to and complicated peace, when the flames of war are kindling in her neighborhood." In colothat American Indian tribes would have faced from the perspective of Europe-Colin Calloway explains, Europeans "entered a world in which various Indian posturing for economic or political advantages over one another with the nial America the flames of war were often kindled between European powers Indian nations were not mere pawns in a European game of diplomacy. As resources of the New World pawns in a global colonial struggle. But American Neutrality is a diplomatic strategy a nation can employ "to secure her own

distinction, and a departure from the line of strict neutrality."17 such reasons, to grant one party what she refuses to the other, would be a partial of circumstances affords her substantial reasons for acting otherwise. Without at war, we ought in like manner to grant or refuse it to the other, unless a change trading with both powers and not refuse to one what is granted to another. "If self-defense by attacking any sovereign power in league with a declared enemy. one's true neutrality. Vattel concedes the right to a party at war to pursue its own the neutral state," writes Vattel, "grants or refuses a passage to one of the parties bonne foi to remain neutral. Among the requirements for doing so is to continue to treat her as such."16 The burden, it seems, is on the neutral nation to prove its with my enemy; and in this case, the care of my own safety would authorize me He thus explains: "I should have just cause to consider that nation as leagued The first challenge of neutrality involves persuading warring neighbors of

of course this is dangerous. If one foreign power demands passage of its troops state is at peace, and this duty extends to troops as well as individuals."18 But nation's territory. Vattel was not immune to such fears: for benevolent purposes, this could nevertheless be interpreted as having under-Vattel concedes that an "innocent passage is due to all nations with whom a lying intentions, such as attacking an enemy outpost or occupying the neutral This becomes complicated when put in the context of war. For example,

rize us to refuse them permission. We may have reason to apprehend attends the admission of a powerful army into our territory, may autho-When the passage is not of absolute necessity, the bare danger which

not to be deprived of his right on account of our unjust fears. A probanot be said with [Hugo] Grotius, that he who requires the passage is ble fear, founded on good reasons, gives us right to avoid whatever may that they will be tempted to take possession of the country. . . . Let it

would not permit."20 come through our settlements to hurt our Bretheren the English, which we bellicose purposes. Neutral passage was permissible "unless the French should neutrality prohibited the passage of French troops through their territory for America. For example, during King George's War, the Iroquois's policy of This was a plausible scenario in the sovereign kaleidoscope of colonial North

fraudulent neutrality. they could signal to the refused party that the nation in question is practicing conditions. Errors of judgment or perceived breaches of treaty could be fatal, for neutral parties as well as observance of treaties not always signed under equal it requires judgment laced with uncertainty about the intentions of the nonto refuse every foreign army an entrance, when she has not departed from her natural liberties in that respect, by treaties."21 But this is a slippery slope, for nations requires that each should be mistress of her own territory, and at liberty it." He then concludes, "The tranquility, therefore, and the common safety of sovereign has good reasons for refusing a passage, he is not obliged to grant Vattel was well aware of such scenarios. Thus, he contends, "if the neutral

threated the tribes' security and, with this, any hope of sustained neutrality. land-hungry settlers that neither the British not the Americans could control "brothers"? The collapse of colonial authority coupled with the emigration of uation that American Indian tribes faced. How should a tribe act amid feuding provide for every thing is next to impossible."22 This was, in many ways, the sitare the circumstances with which they are connected,—that to foresee and that may attend it,—so complicated are they in their nature, and so numerous an army to be absolutely innocent, and the evils it may occasion, and the dangers one's enemy: "we have already observed that it is very difficult for the passage of cent,—a nation may do herself justice, and take by force what is unjustly denied though Vattel is keenly aware of the difficulties in assessing the intentions of her." Refusing innocent passage thus would be considered a breach of neutrality, "if the refusal be evidently unjust ..., if the passage be unquestionably inno-The consequences of fraudulent neutrality were grave. Vattel explains that

concerns (for example, the Indians of Stockbridge and the Catawbas) and While a few tribes sided directly with the Americans out of ideological

> arguing for pacification, while younger leaders promoted armed resistance.24 during the American Revolution as one involving a generational split, with elders described the typical stance within tribes facing evolving conditions before and siding with the Americans and others with the British. Armstrong Starkey has the alliance that had bound the confederated tribes of the Iroquois, with some natural choice was to side with the British. The American Revolution even split ity initially but were brutally torn asunder by American settlers; for them, the impartial standing. For example, the Delawares and Shawnees pursued neutralmatic decisions under conditions of uncertainty that ultimately jeopardized its quarrel."23 Yet even if a tribe sought neutrality, it was required to make diplodoomed resistance as a benchmark for other tribes to stay out of a "white man's committed in the beginning. Indeed, James H. O'Donnell cites the Cherokees' others fought settler advancements (such the Cherokees), many tribes were less

considering American Indian neutrality while reading this passage: Indians' stance of neutrality. Imagine an American fighting the British and most certainly a case that fit this bill. One such caveat implicated American claims regarding "very uncommon cases," and the American Revolution was ward, as readers of Vattel would readily surmise. Indeed, he added caveats to his The political solutions to the dilemmas of neutrality were not straightfor-

at their discretion, by giving up my arms and causing my troops to country of a barbarous, savage, perfidious nation—shall I leave myself manner of the people I am treating with. Suppose I am to cross the new necessity arises for my passing in such a posture as will secure me dangerous a step. . . . Since necessity authorizes me to pass, a kind of march in divisions? No one, I presume, will condemn me to take so passage will be granted may be accepted or rejected, according to the But if necessity authorizes me to pass, the conditions on which the from any ambuscade or violence.25

policy of necessity. reasonable American commander would follow Vattel's advice and invoke the Given the pervasive view that American Indians were "savages," then any

a country without any reason, or even a coloured pretext."26 From the British would give the British reason to look unfavorably on those tribes that granted ought to refuse passage of rebel troops. Placing emphasis on this interpretation perspective; the American cause was unjust, meaning that American Indians who requires it for a war that is evidently unjust,—as, for instance, to invade to grant even innocent passage except for just causes, we may refuse it to him Now imagine the British perspective. Vattel exhorts, "as we are not bound

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tral nations owe to sovereign warring nations. equal sovereign privileges to the Americans—that is, the equal treatment neu-

of the integrity of the British empire except as those issues affected their own remained the same. They were not concerned with American Independence or negotiation, alliance or neutrality. While they disagreed among themselves on Starkey observes, "Indian communities . . . were riven by questions of war or with protecting their own sovereign interest took during the Revolution. As how best to conduct their relations with their European neighbors, their goal This was, perhaps inevitably, the course of action that Native tribes concerned their passage, though this would, of course, break their pledge of neutrality, thus would be just in resisting against those Americans who tried to force attempts to force a passage, does an injury to the neutral nation, and gives situation are an unexceptionable reason for refusing the passage. . . . He who also warrant her [a neutral] in refusing a passage, namely, that of involving her her most just cause to unite her arms with those of his adversary."27 Tribes country in the disorders and calamities of war. . . . The infinite evils of such a ing their actions would likely have been. Vattel opines that "another fear may Natives were versed in Vattel is beside the point; those Anglo leaders interpretrefuse passage to armed groups with uncertain intentions. Whether or not any Vattel would send an alternative message, namely concerning the right to Finally, from the American Indian perspective, yet another reading of

erents apply. This transformation has consequences, especially at a war's end. In the terms of the treaty that concluded the conflict. impossible to maintain. And once neutrality is broken, then the rights of belligeign-policy option. In the context of the American Revolution, it proved the case of the American Revolution, those on the losing side had to abide by Neutrality was, as is evident in Vattel's explications, a tension-laden for-

or retribution—that is, making a defeated enemy pay for the damage caused One sees this in Vattel, especially in Book IV of Law of Nations, which focuses true with Vattel. Thus, the justice after war was framed in terms of restitution of just war thinking was framed in notions of punishment. This is especially the time of the American Revolution, it is important to recognize that much tial norms of the eighteenth century. When thinking about jus post bellum at tend to overlook the point that his view on jus post bellum also captures essenbello norms and his contribution to the secularization of just war.29 Yet scholars war thinking, with the literature focusing on how he sought to moderate jus in jus post bellum norms. Vattel is widely recognized for his contributions to just It is important to take a slight detour here to discuss eighteenth-century

> prevailing view of jus post bellum: on the restoration of peace. The following passage captures the essence of the

The love of peace should equally prevent us from embarking in a war ceased to exist. When a sovereign has been compelled to take up arms without necessity, and from persevering in it after the necessity has (Book III. §28.) till he has attained its lawful end, which is, to procure justice and safety. for just and important reasons, he may carry on the operations of war

enemy proposes or consents to such compromise, it is our duty to desist enemy to an equitable compromise (Book III. §38); and consequently the war must not be continued beyond that point. The moment our from hostilities. If the cause be dubious, the just end of war can only be to bring the

excessive power, or compelled the enemy to give us sufficient security and follow up our advantages, till we have humbled a dangerous and prudence requires that we should avail ourselves of a successful war, to trust either his words or his oaths. In such case, justice allows and for the time to come. But if we have to do with a perfidious enemy, it would be imprudent

self forces us to continue our progress till we have obtained a complete and decisive victory, by which he is absolutely reduced and subjected (Book III. Chap. VIII. IX. XIII)30 Finally, if the enemy obstinately rejects equitable conditions, he him-

criteria, thus drawing a link between jus ad bellum and jus post bellum based in inform the way the postwar period was imagined. formulations, though insofar as Vattel is representative of the times, this helped bution-based view of jus post bellum that runs contrary to twenty-first-century for the damages done and to ensure future security. This all adds up to a retrithings a victor can take from the enemy during the war as part of compensation lens of retribution. Thus, Book III, chapters VIII, IX, and XIII discuss what justice and security. Justice, from Vattel's point of view, is viewed through the Note that Book III, section 28 refers to where Vattel lays out the jus ad bellum

forfeit by right of conquest. To quote Vattel: "Immovable possessions, lands, were not privy to the negotiations was apparently of no concern—their land was treaty as compensation for the damages done during the war. That the tribes required to respect the stipulation that their lands had been ceded by way of least from an American perspective, this meant that American Indians were What does all this mean for the aftermath of the American Revolution? At

the acquisition is completed."31 and extinction of the state to which those towns and provinces belonged, that self master of them: but it is only by the treaty of peace, or the entire submission towns, [and] provinces . . . become the property of the enemy who makes him-

à-vis other European powers. For American Indian tribes that sided with the British, there was indignation at being, for all intents and purposes, abandoned. Britain used the peace process to consolidate its remaining imperial power visthe day. In the preceding chapter, William Anthony Hay describes how Great times of upheaval carries a price, according to the jus post bellum standards of The gamble—or perhaps the inevitable necessity—of making choices in

with recalcitrant foes who refused to accept the dictates of peace. and in a post bellum era, just war norms were such that this could be done harshly theirs by right of conquest, the Americans were indeed able to dictate the terms, dictate from a position of strength. The new nation was interested less in having the British had maintained with American Indian tribes dissolved as American concludes: "The 'middle ground' arrangements that first the French and then game of diplomacy in a way that respected traditional indigenous customs. But own interests, often at the expense of other Native rivals. Europeans played the Indian allies and more in having Indian land."32 Assuming the territory was invaders discarded old ways of conducting Indian diplomacy and attempted to the founding of the United States changed the power balance. As Calloway played off European powers against each other, using alliances to further their of diplomatic negotiations. Prior to the Revolution, American Indian tribes financially fragile, the newly founded United States began to dictate the terms erned colonial North America began to change. Despite being militarily and With the American star on the rise, the rules of diplomacy that had gov-

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barbarians."33 Vestiges of this hierarchy persisted into eighteenth-century just rights, Vitoria intimated that the rules could be different when fighting "true tury, when the Spanish scholastics argued that even barbarians had sovereign so-called barbarians. At the dawn of international law in the sixteenth cenrules of war applied to conflicts between civilized nations, not in those with Inherent in eighteenth-century just war thinking was the perception that the

the right of Vattelian sovereignty to earn a place on the international stage as an Theodore Christov argues in chapter 3 that the Americans sought to exercise

> jus in bello rules of war. That being said, Vattel's Law of Nations offers caveats to war broke out, then its horrors would be limited to the extent possible by the equal among nations. This concept of sovereignty had a humanizing aspect that Vattel imagined would lead to the observance of justice among nations. And if

chastise the delinquents. . . . [T]he safety of the human race requires that she whenever they found an opportunity,—the interest of human society would were the "savages." into the context of the American Revolution, those perceived to despise justice unite against those who despised (European conceptions of) justice. When put inegalitarian element of just war thinking by suggesting that the civilized could do they, on the surface, entail racial proclamations. But they do tap into a deeply should be repressed."34 Vattel's comments do not single out specific peoples, nor authorize all the other nations to form a confederacy in order to humble and trampling justice under foot,-who despised and violated the rights of others "If there were a people," writes Vattel, "who made open profession of

in the category of "savages." And within the norms of European warfare, difto be the universal norm placed the tribes, in the mindset of many Americans, war but rather waged merciless warfare that ignored all civilized restraints. 35 of European warfare, and deviations from them, in the context of the American and Europeans were clearly distinguishable was the manner in which they imag-Despite different cultures of warfare, the belief that European standards ought Stories of Native savagery, especially on the frontiers, fueled this perception the perception that American Indians did not abide by the (European) rules of (of course, these notions were far from being universally respected); and second, by Europeans and (some) Americans in the context of inter-European conflicts bello rules, such as sparing civilians and taking care of prisoners, were aspired to ined the ideals of warfare. While several previous chapters establish the ideals ferent standards of treatment were justified when dealing with such peoples. Revolution, what is important here are two observations: first, the ideals of jus in Despite periods of cultural coexistence, one area in which American Indians

Pondering the duties of restraint when confronting "savages," Vattel writes

conqueror who has taken up arms . . . whose intention it was to subdue enemy,-such a conqueror may with justice lay burthens on the cona fierce and savage people, and once [and] for all to reduce an obstinate as punishment. He may, according to the degree of indocility apparent quered nation, both as a compensation for the expenses of the war, and If the people do not voluntarily submit, the state of war still persists. A

some time in a kind of slavery.36 subdue their impetuous spirit: he may even, if necessary, keep them for in their disposition, govern them with a tighter reign, so as to curb and

came face to face with the harsh realities of a racially divided new world order. context of the aftermath of the American Revolution, these moderating hopes conquered can become citizens under a just and inclusive regime. Yet in the state of affairs when more moderate ways have failed, and then only until the Again, Vattel does not single out specific peoples; he only consents to such a

on the ultimate consequences of this toxic situation—namely, that it rendered America stagnated in the racially tinged caveats of his thought. impossible the moderate hopes of Vattel's philosophy of war, leaving North delve into the details of this multifaceted struggle, so the focus instead will be to fight (sometimes as part of a loose confederacy). There is not space here to conditions of the treaty, to which they did not consent, from the start and chose of American Indians as "merciless savages." Other tribes refused to accept the sary. This then led to accusations that they were not abiding by the treaty, which when coupled with accounts of brutal killings of settlers, fueled the stereotype often-independent agendas, also defended themselves with force when necesnew nation but, harassed by advancing settlers who operated according to reality was quite complex. Some tribes sought peaceful coexistence with the States was justified in continuing the conflict against them. The on-the-ground abide by the Treaty of Paris and vacate the ceded lands meant that the United From the American perspective, the refusal of American Indian tribes to

one would eventually come to perish by the fires of war. sign of racial inferiority. It signaled that the two cultures could not coexist, that which Americans (and some Europeans) perceived the Natives as doing, was a grafted it onto a newly founded democracy. To resist the spread of democracy, who had rediscovered man's original liberty in the forests of North America and d'Oeil, Enlightenment optimism sided with the ideals of the revolutionaries, one can understand how the stage was set for wars of extermination, In the Coup Thinking back to the philosophical musing at the beginning of this chapter,

colonial era, the dying embers of the "middle ground."37 And indeed, the United agreements was undermined by an alternative understanding of sovereignty States made countless treaties with numerous tribes.38 But the value of these the fledgling United States could make treaties. This was the vestige of the sovereign peoples, with a right to territories in which to live and with whom of sovereignty. On the one hand there was the view that American Indians were After the Revolution, North America was characterized by multiple visions

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nate, and its acceptance contributed to the contextual brew feeding the wars of gaining traction, which denied American Indians the right to occupy ancestral lands as American Indians. This was the view that ultimately came to domi-

shed the yolk of European despotism: "Ever since diverse groups of Europeans, gain a strong foothold in the philosophical imagination of Enlightenment-era being a vast desert or savage region. When all these means, which are the true sciences, arts and especially their mores, America is no longer condemned to brought to America their industry, their talents, their religion, manufacturing, chased out of their homeland by the persecution from which they suffered, the American Indians by settlers, which was not always magnanimous, but on by the Coup d'Oeil, highlight the contours of a framework that was beginning to poses, stateless beings. 39 Locke's ideas, which parallel the viewpoint embraced that North America was inhabited by "savages" who were, for all intents and purforces of humanity, are allowed to be deployed under a free sky . . . they are sure how the settlers embraced a liberty possible only in North America in order to thinkers and statesmen. The focus in the Coup d'Oeil is not on the treatment of Echoing ideas found in the treatises of John Locke, some Americans argued

of the British empire," explains Craig Yirush, "was intimately connected to and nations re-ordered by it."42 The influence of these arguments was evident the settler contract—but they are henceforth subject to it, and their lives, lands, in the scramble for land following the defeat of the French in 1763 and the American Indians were, in effect, stateless, and therefore could be pushed aside the settlers [American colonials] rather than the Crown who argued that the the dispossession of the indigenous peoples of North America. Indeed, it was American victory. "The settler political theory that developed in the interstices on the eve of the Revolution and would grow in power and scope following the appropriation. 41 She goes on to explain that American Indians "are not part of philosophical tradition in which uncultivated land, or terra nullius, was open to Carole Pateman documents, the American colonists' arguments tapped into a Lockean sense) land on which to live and refound a society based on liberty. As British in 1783."43 The forests of North America provided territory, vast tracts of unused (in the

and bellicose overtones. In 1774, on the eve of the First Continental Congress, of American diplomatic relations with American Indians, laced with racial which he argues that land ownership—what he calls "possessions" in colonial Thomas Jefferson penned A Summary View of the Rights of British America in The interlude between these imperial defeats offers a philosophical snapshot

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America—is "undoubtedly of the allodial nature. [E]ach individual of the society may appropriate to himself such lands as he finds vacant, and occupancy will give him title." This argument made several assumptions, among them that settler rights to the land were more valid that tribal rights and that the way American Indians used the land was inferior to European uses. This view of sovereignty fueled the settler mentality, namely that lands used by American Indians were there for the taking. Moreover, it was buttressed by increasingly racialized relations in North America.

necessary to exterminate a barbaric foe and guarantee the protection and spread "on their side," which meant that their atrocities increasingly came to be seen as mitted by all parties involved, but the Americans believed they had civilization recognize nonwhite personhood as legitimate. 46 Of course, atrocities were comcivilization. American politics, indeed its underlying settler mentality, did not settlers were superior to American Indians, who did not abide by the laws of for their rights to the territory. The racial implications are clear: white American superior to those of the "savages," in their minds it fell upon the American only one would survive would ensue. But because American rights were deemed is significant as is the belief that indigenous rules of war were the opposite of their "right" to expand, American Indian tribes had to move, or a war in which cohabitation was impossible, meaning that either the Americans had to forfeit the "civilized" laws of European warfare. The implication seems to be that manner neutral but rather bedfellows with the British. The term "merciless" undistinguished destruction of all ages, sexes and conditions."45 What is clear Indians to acquiesce; if they did not, then Americans were justified in fighting here from the American perspective is that the "Indian savages" were in no our frontiers, the merciless Indian savages, whose known rule of warfare, is insurrections amongst us, and has endeavored to bring on the inhabitants of lands had to face on the frontier: "He [King George III] has excited domestic (1776) gives us a picture of what settlers exercising their "right" to possess vacant the "merciless savages" of the New World. The Declaration of Independence Americans that they were living between the tyrants of the Old World and the coexistence of the "middle ground," there was a growing perception among painted a different picture as savagery translated into racial inferiority. Unlike in the eyes of the British, tribal rights to sovereignty. But the settler mentality While stories of indigenous brutality were common, this did not undermine, The American view of Natives was different than that of the British.

An example is George Washington's campaign against the Iroquois during the Revolutionary War. In 1779 Washington ordered Brigadier General John

of extermination run very much counter to the moderating jus in bello rules sters unworthy [of] the name of men. They should be considered as enemies destroyed."48 This would, of course, be a violation of the European rules of war. the most effectual manner, that the country may not merely be overrun, but Sullivan to "lay waste all the settlements around, with instructions to do it in infused European attitudes toward non-Europeans.50 Indeed, Washington's outlined by Vattel in Law of Nations, showing the dark underbelly of the racially the purpose of punishing and even exterminating those savage nations." Wars to the human race. . . . [A]ll nations have a right to join in a confederacy for pretexts, and even without any other motive than their own ferocity, are mondelight in the ravages of war, who spread it on all sides, without reasons or the rules did not necessarily apply. To return to Vattel: "Those who seem to the rules were difficult to enforce and surmised that, in a war against "savages," Despite Washington's lofty belief in these civilized ideals, he recognized that extermination that would ensue. campaign against the Iroquois is just one among many examples of the wars of

which whites dominated over "savages." bellum American Revolution, this viewpoint fit into a racialized world order in who threatened European civilization), but when read in the context of the past tribes and Rome as well as the Turks and Tartars-all of which were groups out North American peoples (his examples are the clash between the Germanic with the right to exterminate the barbarians. Vattel does not specifically single also impinged on their very right to existence, for Vattel imbues the civilized them to bear the brunt of European judgments. What is more, the rights of war chy that denies the identity of those placed in the category of "savages," leaving war become apparent. Despite their universalist appeal, there is a clear hierarof American Indian tribes, then the racial underpinnings of Vattel's view of just necessities of a just war against a pitiless enemy. But if one takes the perspective lian humanity, designed to restrain the destructiveness of war, gave way to the as being justified in acting as such. In just war parlance, the dictates of Vatte-Vattel as a source of authority, then the Americans would have seen themselves fueled the American campaigns against indigenous foes. 51 And if we accept (albeit different from European ways), the perception that it was pure brutality Even though there was order in and reason to American Indian warfare

Following the war, the Northwest Ordinance of July 1787 sought to reestablish the borders between the United States and the Native tribes. Article III makes the following claim that, upon closer inspection, is the spark that ignited the flames of ensuing wars of extermination: "The utmost good faith shall always be observed towards the Indians; their lands and property shall never

of the jus post bellum settlement ending the Revolutionary War clearly fell under survival, Americans were unable to accept or unwilling to take this perspecthe right to settle vacant lands within the territories it claimed by treaty as part maintenance of their rights."54 Defense of its population, settlers included, and belongs to nations no farther than is necessary for their own defense and for the tive. 53 And one does not have to go any further than Vattel to find justification back. While most tribes generally recognized that they were fighting for their gled with what to do-continue to concede their land to appease the United against the Natives, but this right was all but denied to the tribes, who strugof attitudes toward Native tribes. Americans claimed the right to wage just wars for war against resisting tribes: "The right of employing force, or making war, States, try to adapt to white ways (and give up their own lifestyles), or fight land that became engrained in the American mindset as well as the racialization but doomed to be undermined by the settler mentality and subsequent claims to ing in the wake of American expansion. On the other hand, this respect was all Indian sovereignty. Yet this was a notion that had been eclipsed and was recedauthorized by Congress."52 On the one hand, respect was paid to American liberty, they shall never be invaded or disturbed, unless in just and lawful wars be taken from them without their consent; and, in their property, rights, and

under Washington then felt justified in authorizing the first major Indian war and Native tribes exchanged acts of brutality; the new national government peace, the war continued with Major General Anthony Wayne's offensive in defeat in 1791), the tide of the campaign turned. Despite attempts to make of Brigadier General Joseph Harmar's ill-fated expedition in 1790 and St Clair's of the postrevolutionary period.56 After initial setbacks (for example, the defeat war, a return to neutrality afterward was a legitimate diplomatic option. Setters as it once had been. Lost too was the idea that should disagreements come to right to settlement in the region and prepared to fight for their own existence.55 with a loose confederacy of tribes led by Joseph Brant to purchase lands that of the Northwest Territory, Major General Arthur St. Clair, tried to negotiate 1794, which culminated in the American victory at Fallen Timbers. The Treaty In such a context of mutual mistrust, neutrality was no longer a viable option talks eventually splintered after some tribes did not recognize the American had been ceded in previous treaties, settlers continued to flood the region. The that transpired in the Northwest Territory are a case in point. As then-governor legitimized (from the American perspective) wars of extermination. The events and live according to traditional ways, Vattel's worldview was a blueprint for As long as the American Indian tribes sought to control their own destiny

of Greenville (1795) reconfigured the frontier borders as Native tribes ceded more land and moved ever westward. But the agreement proved to be hollow in the face of increased settler expansion into the Ohio River valley as white populations increased from 5,000 in 1796 to more than 230,000 by 1810. ⁵⁷ Tensions mounted, and despite more periods of Native resistance—under Tecumseh for example—the pattern repeated itself until the various tribes were either driven out or destroyed. ⁵⁸ The pattern predicted by the *Coup d'Oeil* thus came to its merciless fruition.

Conclusion

The post bellum era of the American Revolution in a sense resolved the tensions of neutrality seen in Vattel by making neutrality an impossible diplomatic course of action for American Indian tribes. It did so at the expense of the egalitarian core of the fledgling American democracy by solidifying a latent racial hierarchy in North America by which white settlers seized the right to dominate (or exterminate) Native populations. This racial framework may have existed at the margins of Vattel's just war thinking as he generally sought to provide a moral framework for the honorable adjudications of political disputes among nations and to limit the horrors of war. Yet in a changing world in which the humanity of Vattelian sovereignty was replaced by a racialized view that denied rights to American Indians, war—terrible and total wars of extermination—was the inevitable outcome so long as Natives resisted the expanding, land-greedy United States.

Tocqueville's fatalistic larment is a fitting summary of the post bellum context American Indian tribes faced: "Today, it is true, the American government does not take their lands away from them, but it allows them to be invaded. In a few years, doubtless, the same white population that now presses on them will be on their heels in the solitudes of Arkansas . . . and as sooner or later they will run out of land, they will have to resign themselves to dying." Regardless of whether the American Revolution was just, the post bellum phase broke with the diplomatic patterns that had governed colonial North American for more than a century, ringing in a new era of "just"—ultimately racialized—warfare. But it did so in a way that was ironically consistent with the moral contours of just post bellum of the time, what Vattel described as paying retribution for injuries caused. From the American perspective, wars of extermination against Native tribes were a just means to obtain their rights to land acquired by conquest, ceded by treaty, but populated by recalcitrant "savages" who did not respect the terms of the proper peace between Great Britain and the United States.

"middle ground" was eclipsed by a different view of sovereignty motivated by ecas, Potowatomis, Conoys, Munsees, Nanticokes, Mahicans, Mississaguas, the inexorable spread of the racially infused American democracy: moment when the notion of sovereignty characterizing the diplomacy of the poignant words sum up the injustice of the post bellum situation, capturing the Creeks and Cherokees speaking to American commissioners in 1793. Their Nations of Canada, Delawares, Shawnees, Miamis, Ottowas, Chippewas, Senexpressed by American Indian representatives from the Wynadots, Seven ment, the possibilities were bleak. 60 Tocqueville's lament echoes the viewpoint For American Indians, who were ignored in the just post bellum settle-

the small space, to which we are now confined. 61 ent inhabitants. And we have therefore resolved, to leave our bones in no further, because the country behind hardly affords food for its presthe lands from whence we have been driven to this spot, we can retreat Country and we shall be Enemies no longer. . . . Look back and view just Rights against your invasion; We want Peace; Restore us to our that you should expect any from us, who have only been defending our Brothers, you have talked to us about concessions. It appears strange

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- 5. Ibid., 144.
- 6. Ibid., 145 (my italics).
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- 11. Quoted from ibid., 124.
- 12. Eliga H. Gould, "Zones of Law, Zones of Violence: The Legal Geography of the British Atlantic, circa 1772," William and Mary Quarterly, 3rd ser., 60, no. 3 (2003):
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- 16. Vattel, Law of Nations, 527.
- 17. Ibid., 537.
- 18. Ibid., 534.
- 19. Ibid., 536.
- 20. Quoted from Aquila, Iroquois Restoration, 94. For Aquila's general discussion to ascertain the complexities of such a stance, see ibid., 93-100.
- 21. Vattel, Law of Nations, 535.
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- 30. Vattel, Law of Nations, 654-55.
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- 32. Calloway, New Worlds for All, 133.
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JUSTIFYING REVOLUTION

Law, Virtue, and Violence in the American War of Independence

Edited by Glenn A. Moots and Phillip Hamilton

Library of Congress Cataloging-in-Publication Data

Names: Moots, Glenn A., editor. | Hamilton, Phillip, 1961 editor.

Title: Justifying Revolution: Law, Virtue, and Violence in the American War of Independence / edited by Glenn A. Moots and Phillip Hamilton.

Description: Norman: University of Oklahoma Press, 2018. | Series: Political violence in North America; volume 1 | Includes index.

Identifiers: LCCN 2017052789 | ISBN 978-0-8061-6013-9 (hardback)

Subjects: LCSH: United States—History—Revolution, 1775–1783—Moral and ethical aspects. | Just war doctrine—History—18th century. | War (Philosophy)—History—18th century. | BISAC: HISTORY / United States / Revolutionary Period (1775–1800).

Classification: LCC E209 .J87 2018 | DDC 973.3—dc23 LC record available at https://lccn.loc.gov/2017052789

Justifying Revolution: Law, Virtue, and Violence in the American War of Independence is Volume 1 in the Political Violence in North America series.

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